



Update on the Clinical Outcome Assessment Qualification Program and COA Compendium

Seventh Annual PRO Consortium Workshop April 27-28, 2016

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Clinical Outcomes Assessment Staff (COA Staff)

Office of New Drugs (OND)

Center for Drug Evaluation and Research (CDER)

Disclaimer

- The views expressed in this presentation are those of the speaker(s), and do not necessarily represent an official FDA position

Topics to be Covered

- Update on FDA COA Qualification Submissions and Related Activities
- COA Qualification Program Website
- Biomarkers, EndpointS, and other Tools Resource (BEST) Glossary
- Future Direction
- COA Compendium
- Q&A

Presenters

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Acting Associate Director, Clinical Outcomes
Assessment Staff

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Associate Director for Labeling, Division of
Hematology Products



Update on FDA COA Qualification Submissions and Related Activities

COA Staff

- **Acting Associate Director for Clinical Outcome Assessments:**
 - Elektra Papadopoulos, MD, MPH
- **Regulatory Project Managers:**
 - Clinical Outcome Assessment DDT Qualification:
 - Susan Montenegro, PharmD, MPH, BCPS
 - Clinical Outcome Assessment Consults:
 - Jessica Voqui, PharmD, MS
- **DDT Qualification Scientific Coordinator:**
 - Michelle Campbell, PhD
- **Reviewers:**
 - Michelle Campbell, PhD
 - Wen-Hung Chen, PhD
 - Yasmin Choudhry, MD
 - Selena Daniels, PharmD, MS
 - Ebony Dashiell-Aje, PhD
 - Sarrit Kovacs, PhD
 - Nikunj Patel, PharmD
- **ORISE Fellow:**
 - Paula Chakravarti, MPH, MS, MA



PFDD MEETINGS

FDA's Patient-Focused Drug Development Initiative

- A commitment under the fifth authorization of the Prescription Drug User Fee Act (PDUFA V) that aims to more systematically gather patients' perspectives on their condition and available therapies to treat their condition
- Establishes the context in which a regulatory decision is made by analysis of the severity of the condition treated and current treatment options available



PFDD Meeting FY2013-2017

Fiscal Year 2013	Fiscal Year 2014	Fiscal Year 2015	Fiscal Year 2016-2017
<ul style="list-style-type: none">Chronic fatigue syndrome/myalgic encephalomyelitisHIVLung cancerNarcolepsy	<ul style="list-style-type: none">Sickle cell diseaseFibromyalgiaPulmonary arterial hypertensionInborn errors of metabolismHemophilia A, B, and other heritable bleeding disordersIdiopathic pulmonary fibrosis	<ul style="list-style-type: none">Female sexual dysfunctionBreast cancerChagas diseaseFunctional gastrointestinal disordersParkinson's disease and Huntington's diseaseAlpha-1 antitrypsin deficiency	<ul style="list-style-type: none">Non-tuberculous mycobacterial lung infectionsPsoriasisNeuropathic pain associated with peripheral neuropathy (June 10th) <p><i>To be announced</i></p> <ul style="list-style-type: none">Alopecia areataAutismHereditary angioedemaPatients who have received an organ transplantSarcopenia



QUALIFICATION PROGRAM UPDATES

Qualified for Exploratory Use

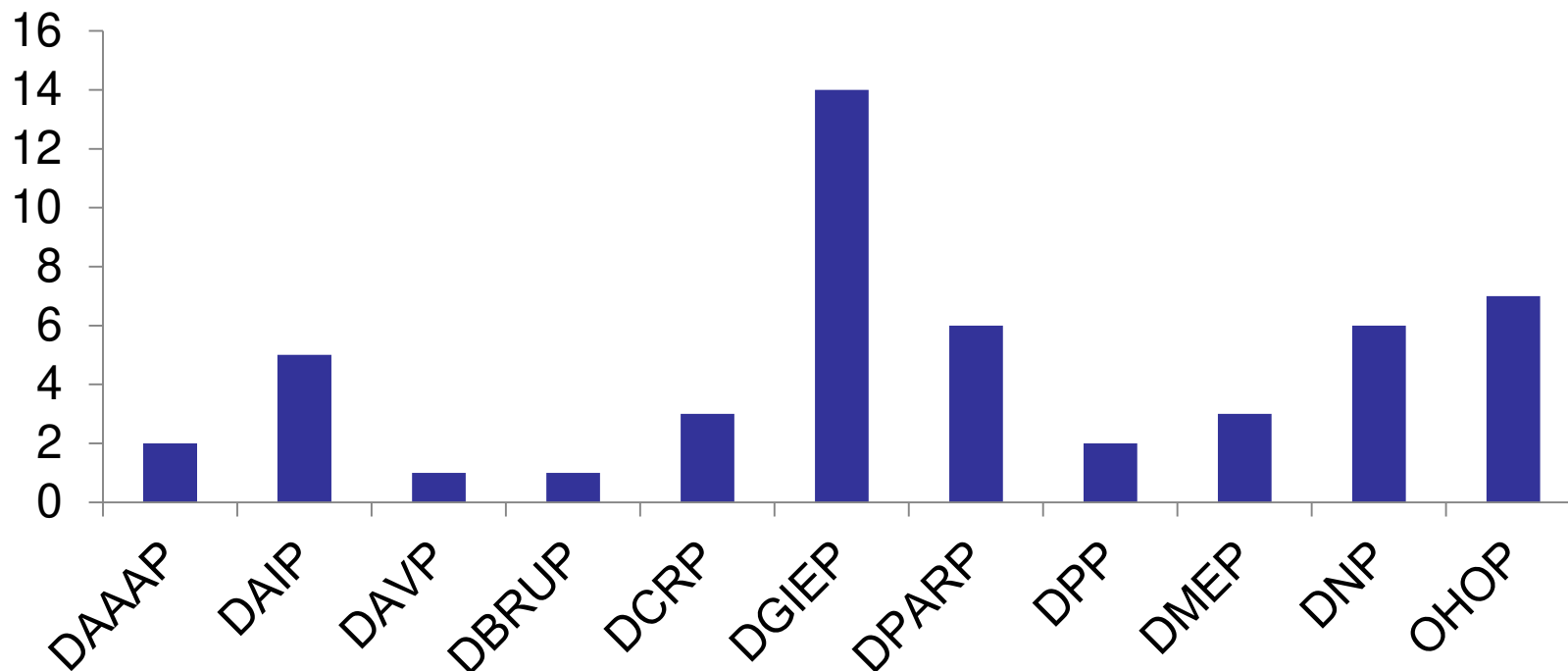
- Evaluating Respiratory Symptoms in Chronic Obstructive Pulmonary Disease (E-RS: COPD)
- March 8, 2016
- Concept of Interest: Measures respiratory symptoms in stable COPD patients

COA Qualification Projects

COA DDT Qualification Program Stage	Number in Stage as of Q1-2016
Initiation Stage	11
Consultation and Advice (C&A) Stage	38
Review Stage	1
Total	50
Qualified for Use in Exploratory Studies	2

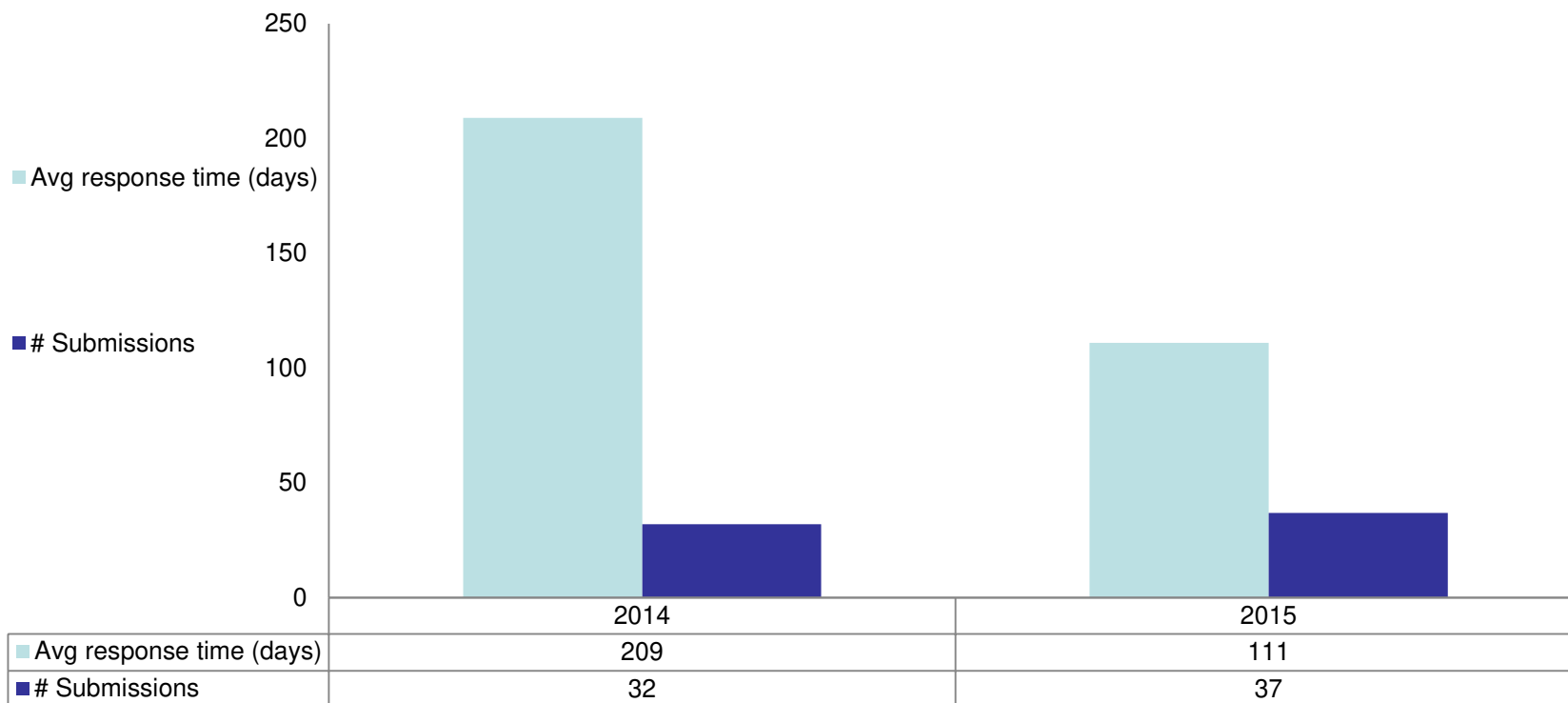
Program Growth

Number of DDT Projects by Division as of 1st Q 2016



Continued Growth

Changes in COAQP from 2014 to 2015, represented by average response time in days and number of submissions received





CLINICAL OUTCOME ASSESSMENT QUALIFICATION PROGRAM WEBSITE

Clinical Outcome Assessment Qualification Program Website

U.S. Department of Health and Human Services

FDA U.S. Food and Drug Administration
Protecting and Promoting Your Health

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Drugs

Home > Drugs > Development & Approval Process (Drugs) > Drug Development Tools Qualification Programs

Drug Development Tools Qualification Programs

- Animal Model Qualification Program
- Biomarker Qualification Program
- Clinical Outcome Assessment Qualification Program**

Resources for You

- Clinical Outcome Assessment Compendium
- COA Recommended Publications
- COA Frequently Asked Questions
- COA Glossary of Terms
- Clinical Outcome Assessments Staff
- Clinical Outcome Assessment Qualification Program

Clinical Outcome Assessment Qualification Program

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Defining a clinical outcome assessment (COA): Clinical outcome assessments (COAs) measure a patient's symptoms, overall mental state, or the effects of a disease or condition on how the patient functions. COAs can be used to determine whether or not a drug has been demonstrated to provide treatment benefit. Treatment benefit can also be defined in terms of a safety benefit compared to other treatments. A conclusion of treatment benefit is described in labeling in terms of the *concept of interest*, the *thing* measured by the COA.

COA qualification: COA qualification is based on a review of the evidence to support the conclusion that the COA is a *well-defined and reliable assessment* of a specified concept of interest for use in *adequate and well-controlled (A&WC)* studies in a specified context of use. COA qualification represents a conclusion that within the stated context of use, results of assessment can be relied upon to measure a specific concept and have a specific interpretation and application in drug development and regulatory decision-making and labeling. For COAs that do not provide evidence of how patients feel, or function in daily life, qualification also includes a review of the evidence that the concept assessed is an adequate replacement for how patients feel or function in daily life.

There are four types of COA measures:

- Patient-reported outcome (PRO) measures
- Clinician-reported outcome (ClinRO) measures
- Observer-reported outcome (ObsRO) measures

Qualification Submissions

Clinical Outcome Assessment Qualification Program Submissions

Qualification process facilitates a collaborative setting where the Clinical Outcome Assessment Drug Development Tool (COA DDT) Qualification Program works with the submitter(s) in guiding COA development. Multiple interested parties often work together in working groups or consortia, to develop a COA for qualification. This approach allows for shared resources, thereby reducing committed resources for individual collaborators. In turn, this may encourage interested parties to join a DDT development effort despite limited resources.

The FDA/CDER COA DDT Qualification Program invites submitters who have a COA qualification project accepted into the Program to voluntarily provide general information about their project and contact information to be posted on the FDA's public web site. The intent is to facilitate collaborative COA development efforts.

The table below lists submissions that are currently in the qualification process. Submissions listed here are only for those which submitters have agreed to make public.

For more information about the COA Qualification Program, you may contact:

CDER-COA DDT Qualification Program
Email: COADDTQualification@fda.hhs.gov
Phone: 301-796-0900

Qualified Clinical Outcome Assessments

Submitter	Name of Instrument	Type of COA	Issuance Date with Link to Specific Guidance	Link to Supporting Information
Evidera Contact: Nancy Leidy	Exacerbations of Chronic Pulmonary Disease Tool (EXACT) [®]	PRO	11/09/2014	Study Endpoints and Labeling Development (SEASD) Review (PDF - 1MB) Clinical Review (PDF - 131KB) Statistical Review (PDF - 117KB)
Evidera Contact: Nancy Leidy	Evaluating Respiratory Symptoms in Chronic Obstructive Pulmonary Disease (E-RS: COPD) [®]	PRO	03/19/2015	Supporting information will be posted once available.



FAQS

The screenshot shows a web browser window with the URL <http://www.fda.gov/Drugs/DevelopmentApprovalProcess/DrugDevelopmentToolsQualificationProgram/ucm3702>. The page title is "Clinical Outcome Assessment (COA): Frequently Asked Questions". The left sidebar contains a navigation menu with links to "Animal Model Qualification Program", "Biomarker Qualification Program", and "Clinical Outcome Assessment Qualification Program". Below this is a "Resources for You" section with links to "COA Recommended Publications", "COA Glossary of Terms", and "Clinical Outcome Assessments Staff". The main content area lists four frequently asked questions:

- 1. What is the standard of evidence for COA qualification?**

The measurement principles of content validity, reliability, construct validity, and ability to detect change apply to all types of COAs. The PRO guidance, while developed for patient-reported outcomes, provides many recommendations that are applicable to the development of all COAs, including clinician-reported outcome (ClinRO) assessments, observer-reported outcome (ObsRO) assessments, and performance outcome (PerFO) assessments. In addition, we often refer instrument developers to the [ISPOR Task Force publications](#) on content validity.

The [COA Wheel and Spokes \(PDF - 1MB\)](#) provided here identifies the key components of various stages of instrument development and the points at which qualification may occur.
- 2. What is FDA's position on use of modern psychometric methods (e.g., Rasch analysis and Item Response Theory) and qualitative research in an iterative approach in early instrument development to inform and guide thinking about content validity?**

FDA recognizes that different approaches to instrument development may be appropriate. FDA will consider different approaches to instrument development than what is described in the FDA PRO guidance.

FDA does not require the use of modern psychometric methods in instrument development.
- 3. Is it necessary for an instrument to be qualified in order to use that instrument as the basis for a primary or secondary endpoint in a clinical trial?**

No. A tool that is not formally qualified may still be acceptable for use, and should be discussed with the review division within an IND. We recommend discussing outcome assessments and endpoints with the FDA as early as possible.
- 4. Are drug sponsors (IND/NDA/BLA holders) required to use qualified instruments when they exist?**

No. While we believe there are benefits of using a qualified tool, drug sponsors may select any well-defined and reliable tool(s) they believe will be best suited for their clinical trial(s). We encourage drug sponsors to discuss those decisions with the appropriate review division.

The bottom of the screenshot shows a Windows taskbar with various application icons and a system clock indicating 11:54 AM on 4/22/2016.



BEST GLOSSARY

BEST Glossary

- Biomarkers, EndpointS, and other Tools Resource
- Joint effort between FDA and NIH
- Harmonize terminology
- <http://www.ncbi.nlm.nih.gov/books/NBK338448/>



BEST GLOSSARY

← →

http://www.ncbi.nlm.nih.gov/books/NBK338448/

Glossary - BEST (Biomarker...

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BEST (Biomarkers, EndpointS, and other Tools) Resource [Internet].

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Contents See FDA-NIH Biomarker Working Group

Search this book

Glossary

Published January 28, 2016.

Terms and Definitions

A · B · C · D · E · F · I · M · O · P · Q · R · S · T · V

A

accelerated approval

Regulatory mechanism by which new drugs¹ meant to treat serious, life-threatening diseases and that provide meaningful therapeutic benefit to patients over existing treatments can be approved on the basis of adequate and well-controlled clinical trials establishing that the drug has an effect on a [reasonably likely surrogate endpoint](#) or on the basis of an effect on a clinical endpoint other than survival or irreversible morbidity ([intermediate clinical endpoint](#)). Postmarketing confirmatory trials have been required to verify and describe the anticipated effect on irreversible morbidity or mortality or other [clinical benefit](#).

Relevant Links:

[FDA/Center for Drug Evaluation and Research and Center for Biologics Evaluation and Research Guidance for Industry: Expedited Programs for Serious Conditions – Drugs and Biologics](#)

analytical validation

Establishing that the performance characteristics of a [test, tool, or instrument](#) are acceptable in terms of its sensitivity, specificity, accuracy, precision, and other relevant performance characteristics using a specified technical protocol (which may include specimen collection, handling and storage procedures). This is [validation](#) of the test's, tool's, or instrument's technical performance, but is not validation of the item's usefulness.

Views

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 Glossary - BEST (Biomarkers, EndpointS, and other Tools) Resource

 Morning and evening behavior in children and adolescents treated with atomoxetine...

 Psychometric Properties of Teacher SKAMP Ratings From a Community Sample

 PROMIS rare diseases (1)

PubMed

 Sleep disturbances in systemic sclerosis: evidence for the role of gastrointesti...

PubMed

See more...



FUTURE DIRECTIONS

Letter of ???

- Instrument is accepted into the qualification program and is currently in the advice and consultation stage
- FDA has reviewed and agrees with successful development of a *draft* instrument based on strong qualitative research that includes completion of both concept elicitation and cognitive debriefing
- There is a preliminary conceptual framework and preliminary scoring algorithm available

Qualification of **CLINICAL OUTCOME ASSESSMENTS** (COAs)

V. Modify Instrument

- Identify a new COU
- Change wording of items, response options, recall period, or mode/method of administration/data collection
- Translate and culturally adapt
- Evaluate modifications using spokes I - IV
- Document all changes

Consider submitting to FDA for qualification of new COA, as appropriate.

IV. Longitudinal Evaluation of Measurement Properties/ Interpretation Methods

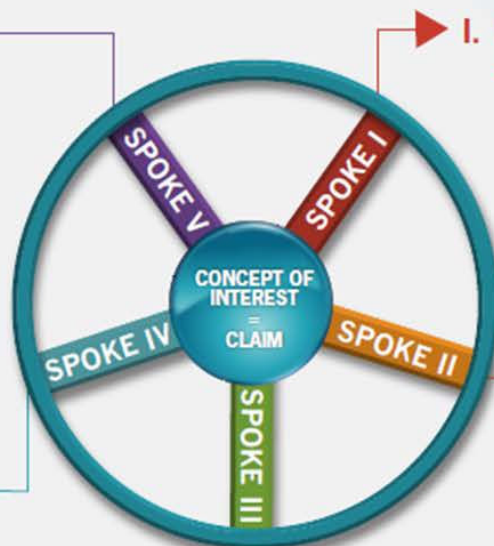
- Assess ability to detect change and construct validity
- Identify responder definition(s)
- Provide guidelines for interpretation of treatment benefit and relationship to claim
- Document all results
- Update user manual

Submit to FDA for COA qualification as effectiveness endpoint to support claims.

III. Cross-sectional Evaluation of Other Measurement Properties

- Assess score reliability (test-retest or inter-rater) and construct validity
- Establish administration procedures & training materials
- Document measure development
- Prepare user manual

Consider submitting to FDA for COA qualification for use in exploratory studies prior to longitudinal evaluation.



I. Identify Context of Use (COU) and Concept of Interest (COI)

- Outline hypothesized concepts and potential claims
- Determine intended population
- Determine intended application/characteristics (type of scores, mode and frequency of administration)
- Perform literature/expert review
- Develop hypothesized conceptual framework
- Position COA within a preliminary endpoint model
- Document COU and COI

II. Draft Instrument and Evaluate Content Validity

- Obtain patient or other reporter input
- Generate new items
- Select recall period, response options and format
- Select mode/method of administration/data collection
- Conduct cognitive interviewing
- Pilot test draft instrument
- Finalize instrument content, format and scoring rule
- Document content validity

Potential for “Letter of ???”

Quantitative Analysis Plans

- The primary objective of the quantitative/psychometric analysis is, in conjunction with qualitative data, to select items and refine the conceptual framework of the instrument for further confirmatory evaluation

Quantitative Analysis Plans

- Each quantitative analysis planned should:
 - Provide evidence that the items perform well psychometrically
 - Assess the instrument's intent (i.e., the concept(s) described in the COA conceptual framework)
- Our goal is to develop an outline of what minimum evidence is required in these plans



Pilot FDA Clinical Outcome Assessment Compendium (COA Compendium)

**Elektra Papadopoulos, MD, MPH
Acting Associate Director, Clinical Outcome
Assessments Staff**

**Virginia Kwitkowski, MS, ACNP-BC
Associate Director for Labeling, Division of
Hematology Products**

April 27, 2016

Seventh Annual PRO Consortium Workshop

Objectives

Attendees will understand:

- **What is a Clinical Outcome Assessment?**
- **What is the Pilot COA Compendium?**
- **The purpose for the creation of the Pilot COA Compendium**
- **How the Compendium was created**
- **What was included in the Compendium**
- **How the Compendium is organized**
- **Expected uses for the compendium**
- **Future Directions**

Clinical Outcome Assessment

Assessment of a clinical outcome can be made through report by a clinician, a patient, a non-clinician observer or through a performance-based assessment. There are four types of COAs.

- **clinician-reported outcome**
- **observer-reported outcome**
- **patient-reported outcome**
- **performance outcome**

Please visit following website with a complete list of Glossary of Terms:
http://www.ncbi.nlm.nih.gov/books/NBK338448/pdf/Bookshelf_NBK338448.pdf

What is the Pilot COA Compendium?

A collaborative initiative by the FDA COA Staff & OND Review Divisions

The *COA Compendium* is a table that:

- 1** Describes how certain *clinical outcome assessments* have been used in clinical trials to measure the patient's experience (such as disease-related symptoms) and to support labeling claims.
- 2** Identifies clinical outcome assessments that have been qualified for potential use in multiple drug development programs under the COA type of the [Drug Development Tool \(DDT\) Qualification Program](#) of the Center for Drug Evaluation and Research (CDER).
- 3** Recognizes ongoing qualification projects to encourage community collaboration in the development of clinical outcome assessments for unmet measurement needs.



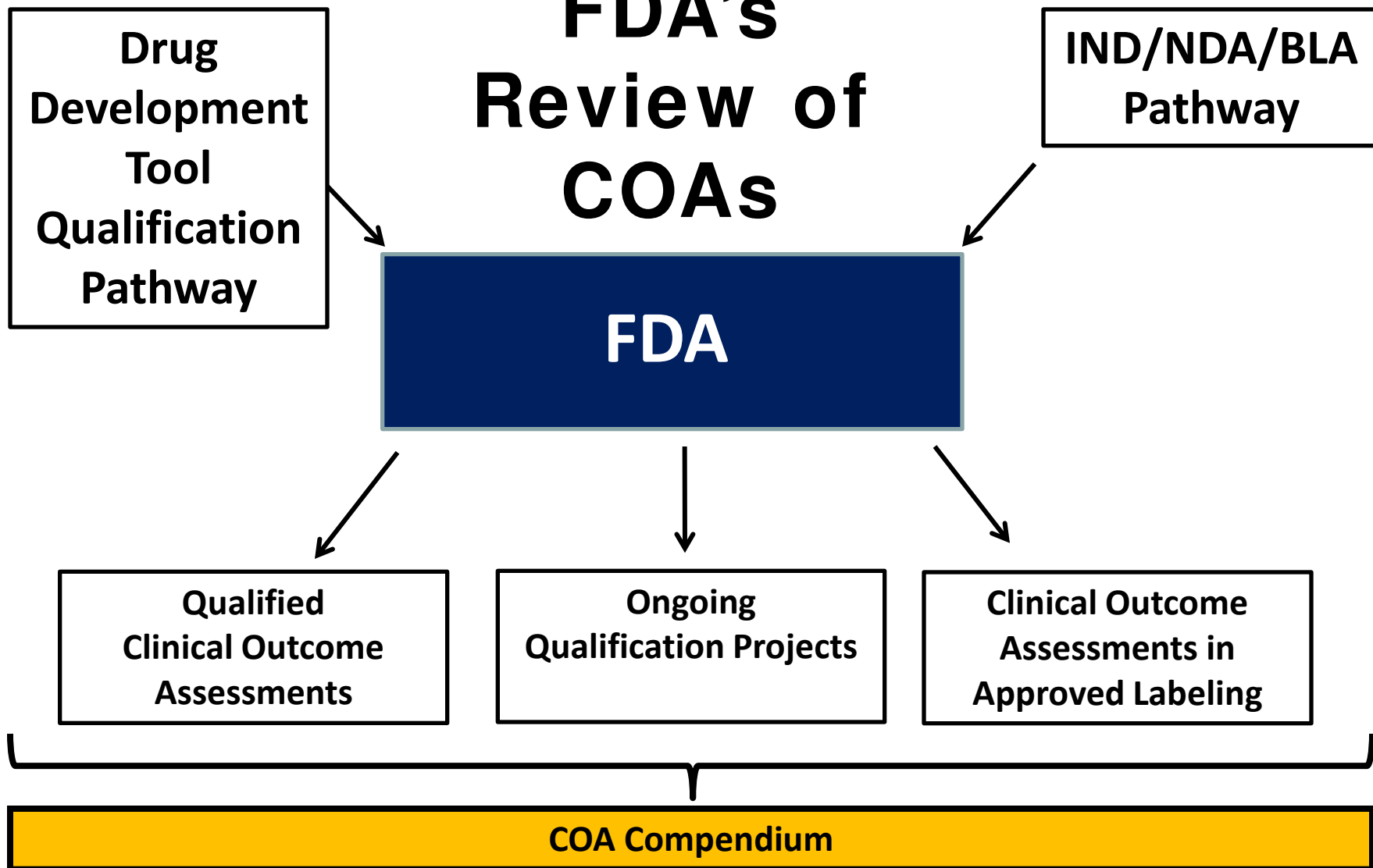
Purpose of COA Compendium*

FDA's effort to foster patient-focused drug development by collating and summarizing COA information for many different diseases and conditions into a single resource intended to:

- Identify **patient-centered outcome measures** and encourage their use in drug development and product labeling
- Identify unmet needs to encourage instrument development where gaps exist
- Provide transparency and consistency in FDA communications
- Encourage collaboration to develop measures for unmet needs

* Includes patient-reported, clinician-reported, observer-reported and performance based outcome measures

FDA's Review of COAs



How were COAs Selected for the Pilot COA Compendium?

COA Qualification Program

1. Collation of qualified and ongoing qualification projects
2. Permissions obtained from the qualification instrument developers for public posting

Approved Drug Labeling

1. Retrospective Review of Approved Drug Labeling (NMEs only 2003 – 2014)
2. Collaboration with OND review divisions

Pilot COA Compendium



ROLE OF THE REVIEW DIVISIONS: A DIVISION PROSPECTIVE

Input Sought From Review Divisions

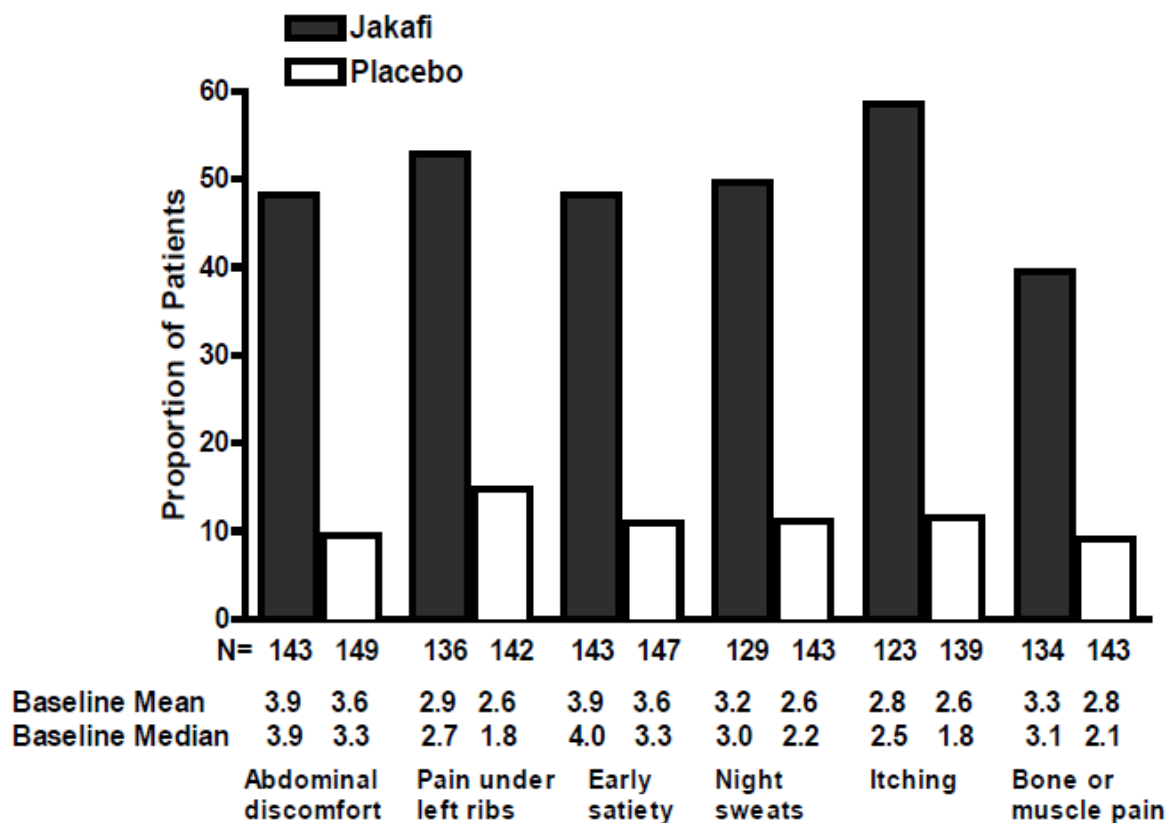
- Reviewed the COAs identified for inclusion in compendium for the following:
 - Current acceptability for inclusion in compendium
 - Need for revision

Example of Review Division Input Into Compendium

- Disease/Condition: Myelofibrosis (MF)
- Labeled COA Selected from Jakafi label: “modified Myelofibrosis Symptom Assessment Form (MFSAF) v2.0”.

Review of Items in MFSAF v2.0

Figure 3: Proportion of Patients With Myelofibrosis Achieving 50% or Greater Reduction in Individual Symptom Scores at Week 24



Individual score range = 0 to 10

Input from DHP

- MFSAF v2.0 was acceptable for the approval of Jakafi
- Fatigue reported by 85% of patients with MF
- Fatigue is missing from MFSAF v2.0
- Fatigue should be included in a symptom measure in patients with MF



What is in the COA Compendium and what is not?

The pilot version is limited in scope to enable FDA to obtain public input.

The pilot includes:

- Labeled COAs from a retrospective review of a small subset of approved new molecular entity (NME) drug labeling between 2003 and 2014
- Qualified COAs and ongoing qualification projects as of December 31, 2015

The pilot does not include:

- Labeled COAs from efficacy supplement drug labeling
- Labeled COAs from approved drug labeling prior to 2003 or after 2014
- Labeled COAs in certain cases such as where FDA has issued guidance that provides recommendations for using different outcome measure(s)

Sponsors are strongly encouraged to seek the relevant Office of New Drug (OND) review division's advice early (e.g., pre-IND meeting) and throughout drug development to discuss COA selection and implementation specific to their program, irrespective of whether the disease, condition, indication, claim, or COA is included in the COA Compendium.



The *COA Compendium* includes the following six columns

COLUMNS	ELEMENTS	DESCRIPTION OF CONTENT
1	Disease/Condition	Lists disease or condition and any relevant FDA disease-specific guidance.
2	Indication and/or Claim(s) Description	<p>Lists key elements of indication and/or claim (either labeled or qualified). For ongoing COA qualification projects, targeted labeling or promotional claim(s) may not be yet known and may be described as “to be determined.”</p> <p><i>*Inclusion of a clinical outcome assessment in the COA Compendium is not intended to indicate that the measure is or should be the sole (or primary) determinant of a clinical benefit in a particular clinical trial.</i></p>
3	Outcome of Interest	Describes an outcome of interest that was assessed (labeled) or could be assessed (in our qualification program) by clinical outcome assessment(s) displayed in Column 4.
4	COA (COA Type)	<ul style="list-style-type: none">• Lists a labeled, qualified, or ongoing qualification project clinical outcome assessment name and/or description.• Includes the clinical outcome assessment type (i.e., a patient-reported outcome, observer-reported outcome, clinician-reported outcome, or performance outcome).
5	COA Context of Use	Describes circumstances under which the outcomes of interest and the clinical outcome assessment have been used (i.e., labeled) or are targeted for use (i.e., they have been qualified or are part of an ongoing qualification).
6	COA Qualification Information	Lists ongoing and completed clinical outcome assessment qualification project information, if applicable.

COA Compendium Use

What it is:

- **A communication tool to promote transparency between FDA and drug developers**
- **Method to improve collaboration by describing ongoing qualification efforts**
- **Method to encourage the development and use of COAs (especially those that are important to patients)**

What it is not:

- **All-inclusive list**
- **A way to stifle innovation**
- **A replacement for existing communication channels with review divisions (e.g., pre-IND, EOP 2 meetings)**
- **A replacement for existing disease-specific guidances or qualification**



Pilot Compendium Sample

HEMATOLOGY PRODUCTS

Disease/Condition	Indication and/or Claim(s) Description ^{36 37}	Outcome of Interest	COA (COA Type)	COA Context of Use	COA Qualification Information
Chronic lymphocytic leukemia (CLL) Guidance for Industry: Clinical Trial Endpoints for the Approval of Cancer Drugs and Biologics	Treatment of CLL	Incidence of palpable hepatosplenomegaly	Composite of clinician-reported outcomes, patient-reported outcome, and laboratory/imaging measures (biomarkers) Note: B symptoms are assessed based on patient-reported outcome	Adult patients with CLL	Not applicable
		Size of lymph nodes; incidence of lymph nodes with nodularity			
		B symptoms evaluation (night sweats, fever, unexplained weight loss)			
		Laboratory measures (lymphocytes, neutrophils, platelets, histology)			
Cutaneous T-cell lymphoma (CTCL) Guidance for Industry: Clinical Trial Endpoints for the Approval of Cancer Drugs and Biologics	Treatment of CTCL	Skin involvement	Severity Weighted Assessment Tool in addition to other outcomes (e.g., response duration, time to progression, time to objective response) (clinician-reported outcome)	Adult patients with CTCL	Not applicable
		Physician's global assessing improvement or worsening in overall disease	7-Point Physician's Global Assessment (clinician-reported outcome)		
Deep vein thrombosis (DVT) and pulmonary embolism (PE)	Prophylaxis of DVT/PE	Incidence of venous thromboembolic events that includes deep vein thrombosis, non-fatal pulmonary embolism, and death due to thromboembolic in origin	Composite of thromboembolic events defined by a combination of biomarkers and clinician assessments (clinician-reported outcomes)	Adult patients at risk for DVT/PE	Not applicable



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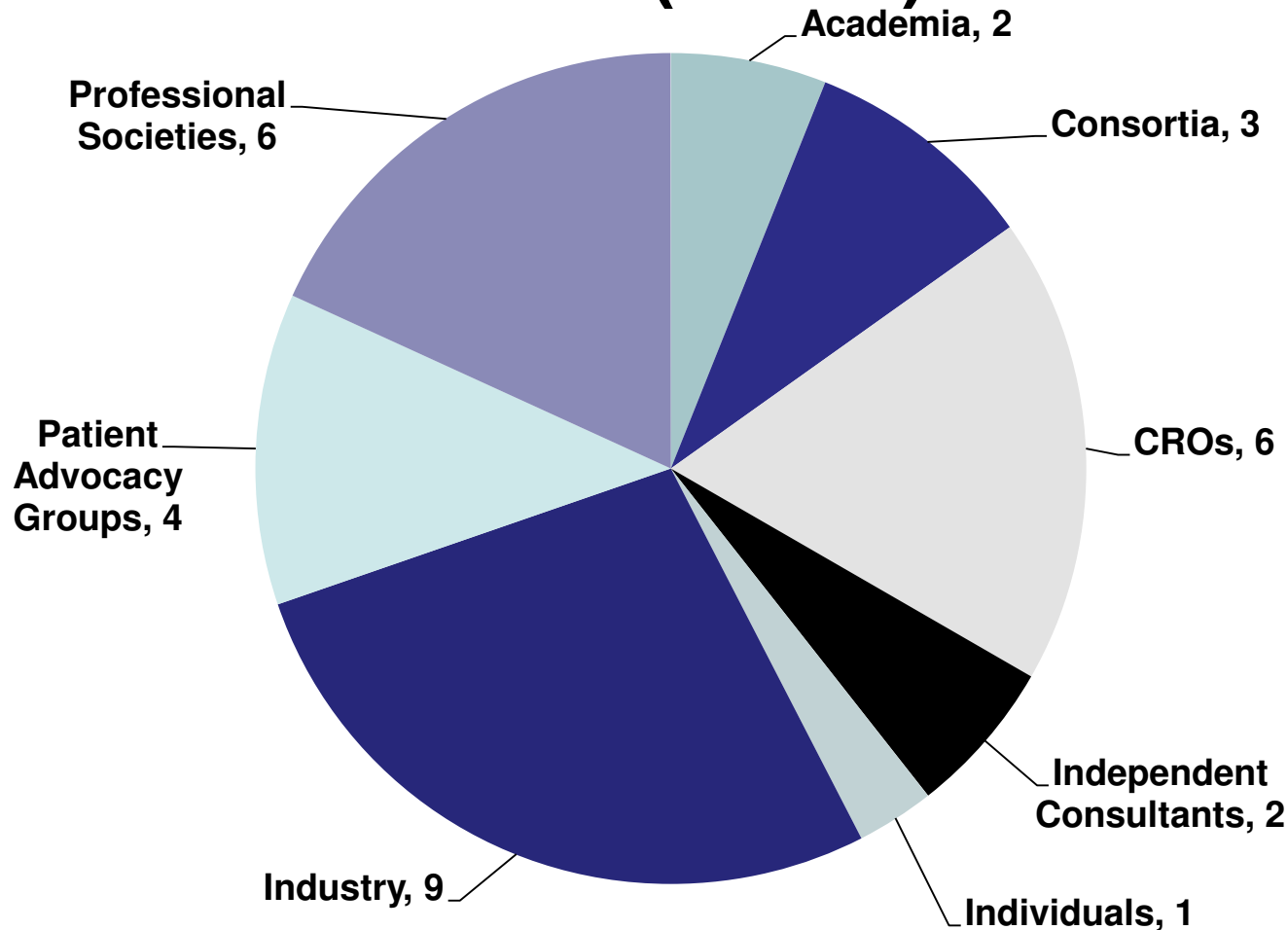
www.fda.gov

FUTURE DIRECTIONS

Future Directions

- Reviewing comments from the docket
 - Docket closed: March 14, 2016
- Comments will assist in determining the expansion and future scope of the Compendium

Public Comment Submissions on the Pilot (n=33)





INITIAL THOUGHTS ON EXPANSION BASED ON DOCKET COMMENTS

Summary

- The COA Qualification Program continues to expand and grow.
- The COA Compendium is intended to facilitate communication and to provide clarity and transparency to drug developers and the research community.
- The FDA encourages the development and implementation of patient-focused clinical outcome assessments (COAs) in clinical trials to support drug approvals and labeling claims.

Relevant Resources

- **FDA COA Staff Website:**
<http://www.fda.gov/AboutFDA/CentersOffices/OfficeofMedicalProductsandTobacco/CDER/ucm349031.htm#Endpoints>
- **COA Qualification Website:**
<http://www.fda.gov/Drugs/DevelopmentApprovalProcess/DrugDevelopmentToolsQualificationProgram/ucm284077.htm>
- **COA Compendium Website:**
<http://www.fda.gov/Drugs/DevelopmentApprovalProcess/DevelopmentResources/ucm459231.htm>
- **PRO Guidance:**
<http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM193282.pdf>
- **DDT COA Qualification Guidance:**
<http://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM230597.pdf>



THANK YOU



ADDITIONAL SLIDES

What are key considerations of the COA Compendium?

- The [COA Compendium](#) is not a comprehensive list of clinical outcome assessments and is not intended to replace either existing disease-specific guidance or key interactions with FDA concerning drug development (e.g., during pre-IND meetings). Inclusion of a clinical outcome assessment in the *COA Compendium* is not intended to indicate that the measure is or should be the sole (or primary) determinant of a clinical benefit in a clinical trial.
- Drug sponsors are strongly encouraged to seek advice from the relevant Office of New Drug (OND) review division early in drug development to discuss the selection and implementation of the clinical outcome assessment specific to their program, irrespective of whether the disease, condition, indication, claim, or clinical outcome assessment is included in the *COA Compendium*.
- Some of the clinical outcome assessments listed in the *COA Compendium* may be protected by proprietary rights, and in some cases, a royalty and fee may be charged by the copyright owners for their authorized use. The inclusion of a clinical outcome assessment⁵² in the *COA Compendium* does not equate to an endorsement by FDA